UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF NEW YORK

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MATTHEW RAYMOND,

Plaintiff,

VS.

9:18-cv-1467

TROY MITCHELL, et al.,

Defendants.

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Transcript of Telephone Conference

held on June 16, 2021

the HONORABLE ANDREW T. BAXTER

United States Magistrate Judge, Presiding

APPEARANCES (by telephone)

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(10:30 \text{ a.m.})
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               THE COURT: Good morning. This is Raymond versus
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    Mitchell, 9:18-cv-1467. Can I have the appearances for
    plaintiff, please?
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              MS. FREEMAN: Good morning, Judge Baxter. This is
    Emma Freeman from Emery Celli Brinckerhoff Abady Ward &
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    Maazel for plaintiff Matthew Raymond, and I believe that I'm
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    joined by my colleague Katie Rosenfeld.
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              MS. ROSENFELD: Yes, good morning.
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               THE COURT: Good morning. For the Auburn
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    Correctional Facility defendants?
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              MR. MACKEY: Good morning, Your Honor. Patrick
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    Mackey on behalf of defendants Mitchell, Thomas, Harte,
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    Phillips, Giancola, Graham and Geer.
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               THE COURT: And do we have counsel for defendant
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    Hoppins on the line?
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              MS. BAKER: Yes, we do, Judge. Laurie Baker for
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    defendant Hoppins.
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               THE COURT: So the plaintiff moved to quash a
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    defense subpoena directed to the New York State Board of
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    Parole for the plaintiff's parole records, that is docket
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    number 115. The defendants have opposed the motion to quash
    at docket number 122.
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               I am prepared to decide that today. I don't know
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    if the parties feel like they need any supplemental argument
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beyond the papers that you submitted. Start with the plaintiff.

MS. FREEMAN: Good morning, Your Honor. I would just like to say a few things briefly with your leave.

THE COURT: Just let me know who's speaking, please.

MS. FREEMAN: This is Emma Freeman for the plaintiff.

THE COURT: Okay.

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MS. FREEMAN: There are two key issues on this motion. One is the question of the applicability of Executive Law 259-k, which under New York State law creates a confidentiality privilege that shields the parole records which defendants are seeking from disclosure. And the second question under Rule 26 is whether the parole records notwithstanding any privilege are relevant and discoverable and proper for disclosure to the defendants in this case from the Parole Board.

On the first point, the brief that was submitted by the defendants seems to imply that Mr. Raymond doesn't have standing because there is no federal parole confidentiality privilege. And that is simply not the law. It's not federal law; it's certainly not the law in the Second Circuit and in the Northern District of New York. A number of cases which we cited in the footnote to our brief make it very clear that

all that is needed to have standing to quash a third-party subpoena is a claim of some personal right or privilege with respect to the documents sought.

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The documents we're talking about are

Mr. Raymond's, they're his parole file. And the request,

which is quite overbroad, which I'll turn to in a moment, is

for his entire parole file from all of time related to any

offenses or alleged offenses with no limitations whatsoever.

If Mr. Raymond doesn't have a claim of some personal right to

those documents, I'm not sure what documents he would have

standing to seek to quash. There is no relationship between

the existence of a federal privilege and the standing to

quash the subpoena which is uncontroverted under the relevant

case law.

As a second matter, the fact that there is no federal privilege for parole records confidentiality has no bearing on the Court's decision on the motion. It's well-established both by the Second Circuit and the Northern District that there is some deference owed to state law privileges in federal matters like this, and the language is that such state law privileges are owed serious consideration.

And, in fact, the Northern District in a 2017 decision, Burdick versus Town of Schroeppel, the citation I'm happy to provide, this Court itself acknowledged Section

259-k and held that the disclosure of a plaintiff's medical records which were contained in its parole file were presumptively invalid on the basis of the state law privilege. And this Court should reach the same conclusion here. There are heightened privacy interests at play where parole records are at issue, and that's particularly the case where as here the records sought don't have any relevance.

So moving to that second point, the Court will, as you're aware, Judge, engage in a balancing test to determine whether the weight to be afforded a state law privilege outweighs the alleged need for the documents. And in this case the scale heavily weighs against disclosure and in favor of quashing the subpoena.

Our firm has been practicing in this area for many years and in no federal excessive force civil rights case that we've ever seen has a plaintiff's parole file been deemed relevant and discoverable. And it's telling that in Mr. Mackey's opposition he doesn't cite any federal civil rights, much less excessive force cases like this one, where the parole file was deemed relevant and discoverable.

So for that reason, Your Honor, we see the subpoena as a fishing expedition, and that it's based largely on, according to Mr. Mackey's motion, not prior convictions but allegations of criminal misconduct that post date the 2016 assault which this case is all about. That there might be

some marginal impeachment value to materials that he imagined 1 2 could be found in the parole file is simply not enough to 3 outweigh Mr. Raymond's privacy interest, his personal right to the documents, and the weight of the state law privilege, 4 5 which we submit should weigh heavily here. None of the cases that Mr. Mackey has submitted on behalf of defendants are on 6 7 point. Some of them are state law criminal cases. The 8 disclosure of parole records there is far afield from what it 9 would mean for defendant to have unfettered access to the 10 files in this case, which is about defendants and their 11 assault on Mr. Raymond, who now is said to have a second 12 surgery on his bladder necessitated by the sequela of that 13 assault. 14 Your Honor, other than that, unless you have 15 questions for me, I'm happy to rest on the papers, and I'll 16 just conclude by saying again that the request is profoundly

questions for me, I'm happy to rest on the papers, and I'll just conclude by saying again that the request is profoundly overbroad and if the Court is inclined to grant any part of it, I would like to be given the opportunity to speak about limitations on the request, which should not stand as it was submitted. Thank you.

THE COURT: Mr. Mackey.

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MR. MACKEY: Good morning, Your Honor. Thanks, Your Honor.

Just briefly, Your Honor, I'm just going to touch upon a couple of things that Ms. Freeman mentioned rather

than really going into what I've already argued in our opposition papers.

One thing I just want to clarify, we're not looking for the entire history of Mr. Raymond's parole file. I believe he has had two different occasions where he was incarcerated, and we're not interested in his first parole which came after his first time he was incarcerated; we're just interested in his most recent parole, which I believe started in February of 2020. So we're really just looking for documents for the last year and a half related to his most recent stint on parole. So that's just to clarify exactly what we're looking for. So we're not looking for an overbroad history of his parole, just the most recent parole.

Ms. Freeman mentioned the cases they cited in their footnote related to standing, and when I reviewed those cases, I did see that two of them, Meyer Corp. U.S. versus Alfay Designs, and Samad Brothers versus Bokara Rug Company, both of those the Court found that there was no standing. So the cases the plaintiff is even citing favors the position that they don't have standing to bring the motion that they brought. And the third case in their footnotes, Solow versus Conseco, had dealt with banking records, had nothing to do with parole records.

So I think the lack of case law that supports their standing argument kind of helps my position which states that

it's a state privilege, it really doesn't apply to this case, which is strictly, or for the most part, a question of federal law, and that there really isn't any standing in this case because there is no privilege or federally based statute of law protecting state parole records, which is what we're fighting over today.

Also with respect to actually the relevance of the documents, we did cite -- and I think it's important that we actually cited state law rather than federal law in this particular matter because if we have state courts allowing the disclosure of parole records when the executive law is actually applicable to that particular matter, it shows that the state courts even are willing to allow parole records to be released if they find that their relevance is present in that particular case.

And the one case I think that's most important is the *People versus Price* case that we cited, and in that particular case the Court allowed probation records to be disclosed strictly for impeachment purposes. They felt that the parties seeking the probation records could have used those records to impeach the party in that case. And I think that's a major part of our argument with respect to relevance here, Your Honor, is that there appears to be several incidences where Mr. Raymond has provided false statements since being released; he has done it in his employment

applications, he did it under the penalty of perjury on a federal tax form. And if any of this information is also being disclosed with the parole officer and is part of the parole records, or any similar information is being provided to his parole officer and is part of the parole records, it could definitely be used for impeachment purposes. He is lying under oath and he has already lied under penalty of perjury on this one document, and then he is lying on employment applications. And if there is anything similar in the records of the Parole Board, I think that would be quite relevant in this case for impeachment-wise.

Also even beyond impeachment purposes, if there is anything in the parole records related to his activities that essentially contradict what he is claiming. He is claiming his injuries are debilitating and he can't work. Well, there may be information in the parole records as to why he is not working. It may be because of these recent arrests and it has nothing to do with his injuries or alleged injuries.

And so there are multiple reasons why we think that the parole records could be of interest to defense in this case, as I just laid out it's for impeachment purposes and also there may be information in there that's contradicting what he is stating about his injuries. He is stating he can't work because of his injuries. Well, maybe he can't work because of recent criminal activity and that would be

included in his parole record.

So, to sum it up, Your Honor, there is history of cases of courts allowing parole or probation records to be released for impeachment purposes and other reasons. The other case we cited related to that was the Maggio case, and I think in this particular matter where we have evidence of Mr. Raymond engaging in nefarious actions after being released in February 2020, it kind of highlights the need to see what the Parole Board has in its hands to see if there is more information there that could be helpful to the defense in this case.

And the last thing I'll add, and this was a brief statement in my papers, is that at no instance has the Parole Board ever come to us and say, hey, we cannot give you these records, these are privileged. In the communications I've had with the Parole Board, they were looking or basically just coordinating with us to have those records produced, which obviously was put to a hold once Your Honor said to contact the Parole Board and tell them don't produce anything yet until this motion, which we did. But at no time has the Parole Board advised us that they have information that they can't turn over, which I think is telling as well.

Thanks, Your Honor.

MS. FREEMAN: Your Honor, if I could respond briefly on three points?

THE COURT: Briefly.

MS. FREEMAN: First, Your Honor, with respect to standing, I just want to note that Mr. Mackey alludes to cases that he has cited, but the two cases cited with respect to standing in his words, Koster and In re Grand Jury Subpoena, don't address standing, standing in either decision, those just concern the existence of federal privilege or lack thereof.

So I would submit that the Court should not consider those cases in making a standing determination given the case law that we cited in our footnote which, regardless of the outcome on the facts, supports the clear principle that where there is a personal interest in the documents, which there is here, standing is established.

Second, Your Honor, as to People versus Price, that case has nothing to do with this, and as a matter of fact, it was a state criminal trial, and the parole records sought were directly relevant to the identification of the defendant in that suit. There was a particularized need for some access to the parole file that is very far afield from what's going on here, which is a fishing expedition for supposed impeachment material in an excessive force case.

And on that point, Your Honor, finally, whatever impeachment value these materials supposedly have is too far afield from the facts of this case to weigh heavily in the

Court's analysis. This is a case about a man who was viciously assaulted and who is suffering from serious urinary and bladder injuries years later as a result. Mr. Mackey is citing in his papers the alleged failure to check a particular box on an employment form. Those two things are not sufficiently related to one another to make impeachment on that point relevant and ultimately appropriate for consideration at trial. Thanks, Your Honor.

THE COURT: Let me start by addressing standing.

The defense counsel argues that plaintiff lacks standing to move to quash the third-party subpoena because he cannot assert a federal privilege that would block the subpoena. I agree with Ms. Freeman that that position is not consistent with the case law and standing in this circuit.

The law in the Second Circuit is cogently summarized in Hughes versus Twenty-First Century Fox, Inc., 327 F.R.D. 55, 57 (S.D.N.Y. 2018). I'm going to quote that but leave out the citations that appear in Hughes. Parties generally do not have standing to object to subpoenas issued to non-party witnesses. However, "exceptions are made for parties who have a claim of some personal right or privilege with regard to the documents sought." "Examples of such personal rights or privileges include the personal privacy right and privilege with respect to information contained in psychiatric and mental health records, claims of

attorney-client privilege, and other privacy interests, including those relating to salary information and personnel records."

So, in *Hughes*, the Court found that the third-party subpoena seeking plaintiff's sexual history with other men implicated a personal privacy interest that gave the plaintiff standing to move to quash. The subpoenaed information clearly did not implicate a federal privilege, which is also true for some of the other categories of privacy interests that *Hughes* recognized as providing for standing.

In Solow versus Conseco, Inc., a Southern District of New York case from January 18, 2008, reported at 2008 WL 190340, at page 3 to 4, the Court stated, and I'm quoting again, "The Advisory Committee Notes to the 1991 amendments of Rule 45 observe that clause c(3)(B)(I) authorized the court to quash, modify or condition the subpoena to protect the person subject to or affected by the subpoena from unnecessary or unduly harmful disclosures of confidential information." Thus, courts have recognized that parties with a privacy interest in subpoenaed documents have standing to oppose the subpoena.

While Solow involved a subpoena for bank records, which would not be protected by a federal privilege, the Court noted that privacy interests in other types of

documents were sufficient to provide standing to move to quash a third-party subpoena. Quoting again from *Solow*, "The inquiry courts apply is whether the information itself is private, confidential, privileged, or highly sensitive, and not the form that the records take."

While there doesn't seem to be much federal case law in this circuit relating to subpoenas for parole records, it is clear to this Court that a person's parole records implicate a personal privacy interest that provides standing. New York Executive Law Section 259-k, quoting now, "provides a clear legislative intent to establish and maintain the confidentiality of parole records." That's a quote from Collins versus New York State Division of Parole, a 3d Department case reported at 251 A.D.2d 738, at 738 to 739. Also the defense brief acknowledges federal regulations, which also recognize the confidentiality of parole records. Those are at 28 CFR, Section 2.88.

I'm also going to cite a couple of cases from other districts which are not binding in this circuit but I think are instructive. The first is Chavez versus the City of Framington, a District of New Mexico case from August 18, 2015, reported at 2015 WL 13659473, at page 2, which held that, "Defendants concede plaintiff has standing to challenge the third-party subpoena seeking his parole records in connection with the civil rights action."

And I would also cite Castellani versus City of 1 2 Atlantic City, a District of New Jersey case from March 31, 3 2017, reported at 2017 WL 1201755, at page 2, which held that, "A plaintiff in a civil rights action had standing to 4 5 move to quash a third-party subpoena seeking records relating 6 to his participation in a state pretrial intervention 7 program." I'll now turn to the merits of the motion to quash. 8 9 Plaintiff seeks to quash the defendants' subpoena to the New 10 York State Parole Board in light of the recognition that such 11 records are confidential under New York Executive Law, Section 259-k and the implementing regulations, 9 NYCRR 12 13 8000.5, which preclude release, and I'm quoting from the reg now, "except by the Chairman upon good cause shown." 14 15 The case law cited by the defendant makes clear 16 that in a 1983 civil rights action, even when there are also 17 state law claims, federal common law on privilege, not state 18 law, applies. For example, Koster versus Chase Manhattan 19 Bank (S.D.N.Y. September 5, 1984) reported at 1984 WL 833, at 20 That does not mean, however, that state law 21 privileges are irrelevant in discovery matters in federal 22 civil actions. 23 As stated in Daniels versus City of New York 24 (S.D.N.Y. March 8, 2001) reported at 2001 WL 228091, at

page 1, I'm quoting now, "State statutory privileges must be

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construed narrowly and must yield when outweighed by a federal interest in presenting relevant information to a trier of fact." Nonetheless, "the policies underlying state evidentiary privileges must still be given serious consideration even if they are not determinative. Thus, as a matter of comity, federal courts must balance the deference to be accorded state law privileges with the need for the information sought to be protected." And I've deleted -- or, not cited the cases that were cited in that quote in the Daniels case.

To the same effect is Mercado versus Division of

New York State Police (S.D.N.Y. 1998) reported at 989

F.Supp.2d 521, at 522 to 23, and I'm quoting again, "Federal common law provides for some consideration of state law privileges, since a strong policy of comity between state and federal sovereignties impel federal courts to recognize state privileges where this can be accomplished at no substantial cost to federal substantive and procedural policies. To resolve discovery disputes of this kind, a federal court must balance the plaintiff's interests in disclosure against the state's legitimate concern of protecting the confidentiality of the officers' personnel file from unnecessary intrusions."

Although in a different context, that of a federal habeas petitioner unsuccessfully seeking discovery of his own parole records, a district court in this circuit indicated

that the petitioner would have to make a showing of good cause to overcome the state law confidentiality protection for parole documents under New York law. That case is Rossney versus Travis (S.D.N.Y. January 17, 2003) reported at 2003 WL 135692, at pages 12 to 14, which was in turn affirmed by the Second Circuit in 2004 in a case reported at 93 F. App'x 285.

So most of the case law involving the discoverability of parole records relates to cases where the actions of the Parole Board or the Commission was being challenged. There is little, if any, authority relevant to our current situation where the defendants in a civil rights action have made a blanket request for parole records of a civil rights plaintiff pursuing claims unrelated to his parole situation.

The closest federal civil rights case I found was the District of New Mexico case I cited earlier, Chavez, which I believe I cited in full, at pages 5 to 6, in which the defense subpoenaed records from the New Mexico Department of Corrections, which I'll refer to as the NMDC, as to which both the NMDC and the plaintiff objected. New Mexico, like New York, had a statutory privilege with respect to certain parole documents, which in New Mexico included presentence reports, pre-parole reports, parole and probation supervision history, and the New Mexico Probation and Parole Act, or the

PPA, is the relevant New Mexico statute. And that's reflected at page 2 in the *Chavez* case.

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With respect to presentence reports, the Court noted that it was unaware of any reason why state reports should be considered less confidential than corresponding federal reports and found that there was no compelling reasons to order the disclosure of state presentence reports because the defendants had other avenues to obtain the information.

Quoting now from *Chavez* at pages 5 and 6, "With regard to pre-parole reports and parole supervision histories, a state statutory provision generally requiring the confidentiality of documents is insufficient to prevent their disclosure during a federal action. Nonetheless, the Court may place the underlying reasons for the state statute on the scale when balancing the competing interests at stake."

Skipping ahead in my quote from Chavez, "Pre-parole reports and parole supervision histories are prepared in criminal cases to assist the Court in making difficult decisions about the fate of a criminal defendant. To be effective, the reports must contain frank assessments and sensitive information. Routinely, subjecting these reports to civil discovery could have a chilling effect on the information contained in these reports. It is at least

partly for this reason that the New Mexico statute, the PPA, protects their confidentiality for the purposes of state law. While the Court again notes that the protection afforded by the PPA does not require this Court to prevent the disclosure of these documents, the Court finds that the NMDC's interests in keeping these reports confidential easily outweighs the defendant's need for the information in the reports.

Therefore, the Court will not order NMDC to produce them.

The other case I cited, Castellani versus City of

Atlantic City, applied similar reasoning and reached a

similar result in the context of a motion, filed by a

plaintiff in a civil rights case, to quash a defense subpoena

directed to the director of a court pretrial intervention

program for records relating to plaintiff's participation in

that program.

New Jersey law protected plaintiff's Pretrial
Intervention File from disclosure in civil matters, as the
Castellani case notes at page 3. That court acknowledged
that state evidentiary privileges are, quoting now, "strongly
disfavored in federal practice and must be narrowly drawn,"
but noted that the Court may in the interest of comity
recognize a state privilege, "to the extent that doing so
will not impose a substantial cost on federal policies."

And I would note that standard is very similar to the standard reflected in some Second Circuit case law I

cited earlier, which although it deals with different state law privileges. The Court found in *Castellani* that, and I'm quoting again, "recognizing a privilege with respect to state pretrial diversion records is consistent with federal policy as it relates to federal pretrial diversion records." And that's also from *Castellani* at page 6.

The Castellani court stated at page 4, I'm quoting at length now, "The Court recognizes that statements made by plaintiff and other witnesses to the incident giving rise to this litigation, which may have been included in plaintiff's PTI file, are probative and relevant. However, plaintiff's PTI records are not the only source of this information and the defendants acknowledge as much as they seek the information for impeachment purposes, having already had ample opportunity to develop the factual record and depose plaintiff and numerous witnesses. Thus, the Court finds that the recognition of the state privilege in this case will not detrimentally impact the federal interest of ensuring a complete factual record."

The Castellani defendants argued that they were, quoting again, "entitled to investigate a deponent's credibility with other statements made regarding the incident and plaintiff's conduct," and that the statements may lead to additional witnesses that have yet to be identified." But the Court concluding that there was, quote, "no compelling

need for defendants to have statements in light of the extensive discovery already conducted in this case."

So, based on the reasoning of these two cases, which again are not binding in this circuit but which I find persuasive, I'm going to quash the defense subpoena for plaintiff's parole file. Federal regulations provide for the confidentiality of federal parole records, as New York Executive Law 259-k and the implementing regulations do for New York State parole records.

As in *Chavez* and *Castellani*, the existence of a comparable federal privacy protection for parole or pretrial diversion records, warranted the federal court to credit and balance those interests of the state and the plaintiff reflected in the state privacy laws.

The defense made an expansive request for the plaintiff's entire parole file, although acknowledges now that they're limiting it to his most recent period on parole, but they have provided nothing beyond speculation as to how the contents of that file would be relevant to the excessive force incident on September 14th, 2016, when plaintiff was confined by DOCCS and not on parole.

By contrast, in *Castellani*, the plaintiff was on pretrial intervention based on the same incident that was the basis for a civil rights suit, and the Court acknowledged that there could be relevant information in the PTI file, but

quashed the subpoena anyway, because the defendants had other ways to obtain similar information that were less intrusive on the plaintiff's and the state's interest in maintaining the confidentiality of the pretrial intervention records.

As in Chavez and Castellani, the defense in this case has extensive information about plaintiff's criminal history and other incidents of apparent misconduct or criminal activity that led to police intervention, which the defendants also seek through the subpoena to the Board of Parole.

The defense in this case argues that plaintiff's parole files could provide general credibility information, not related to the excessive force incident that is subject to plaintiff's civil rights action; e.g., evidence that, quoting from defendants' papers now, "He has been very active in breaking the law since his release from custody in February 2020," or evidence, quoting again, "of false information that he has provided to his parole officer," highlights the speculative nature of their subpoena here. I was quoting from the defendants' brief at pages 9 to 11, docket number 122-11.

Again, the defense clearly already has access to much of this information and is otherwise fishing for additional credibility information, with no regard for the interest of the state and the plaintiff in the sensitivity

and confidentiality of the information in that parole file.

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And I would cite a couple further cases on that point; People versus Casanova, a Supreme Court case from Bronx County from 1979, reported at 422 N.Y.S.2d 307, which held, and I'm quoting, "Mere speculation and surmise that the parole file contains some facts with which to impeach the witness is insufficient to compel disclosure of all or part of the parole records. United States versus Fernandes, a Western District of New York case from 2015, reported at 115 F.Supp 3d 375, at 380, which held, "Defendant failed to offer any factual basis for disclosure of the PSI of the potential witness against him." Quoting now from Fernandes, "Instead, defendant's request is general and unspecific, amounting to nothing more than a fishing expedition in the hopes that the disclosure of the PSIs may ultimately lead to the disclosure of information that could be used on cross-examination for impeachment."

In sum, the defendants are seeking the parole records that bear no relation to the facts underlying the incident which is the basis for plaintiff's civil rights claims. They are fishing for general impeachment material from very sensitive parole records, although they have already obtained extensive discovery of other sources of comparable impeachment information.

I am not persuaded that the defendants have

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established the relevance of or the need for the subpoenaed
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    information to an extent that outbalances the privacy
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    interests of the plaintiff, as reflected in the New York
    Executive Law Section 259-k and the implementing regulations.
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              Accordingly, I'm going to grant plaintiff's motion
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    and quash the subpoena to the New York State Division of
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    Parole.
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               So, I'm going to enter a very brief text order
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    confirming my ruling, which either side -- I guess I'm going
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    to direct you, Mr. Mackey, to advise the Parole Board of that
    ruling, but I will rely on the record I've made during this
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    stenographically recorded conference for the underlying
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    reasons.
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               I am hesitant to ask, but is there anything else in
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    this case that requires my attention at this time?
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              MS. FREEMAN: Not from plaintiff, Your Honor.
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              MS. BAKER: Not from me.
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              MR. MACKEY: Not from the defendants either, Your
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    Honor.
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               THE COURT: Ms. Baker, I apologize, I didn't ask
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    you to chime in, but I didn't really think you had a dog in
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    this fight.
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              MS. BAKER: I don't. Just sitting here quietly.
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               THE COURT: Everybody take care. If anything else
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comes up that requires my attention, let me know, because I

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I, EILEEN MCDONOUGH, RPR, CRR, Federal Official
Realtime Court Reporter, in and for the United States
District Court for the Northern District of New York,
do hereby certify that pursuant to Section 753, Title 28,
United States Code, that the foregoing is a true and correct
transcript of the stenographically reported proceedings held
in the above-entitled matter and that the transcript page
format is in conformance with the regulations of the
Judicial Conference of the United States.

Elsen McDonough

EILEEN MCDONOUGH, RPR, CRR Federal Official Court Reporter